UNIVERSITY of FLORIDA

FOOD & RESOURCE ECONOMICS DEPARTMENT

LABOR AND PRODUCTION TRENDS IN US AGRICULTURE

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Agricultural Labor Trends in the US



Importance of Farm Labor

- Farm wages and salaries represent roughly
 - 14% of total cash expenses for all farms
 - 39% of expenses for specialty crops

(Source – ARMS)

Supply of farm labor shrinking
Farm wages rise



Quotes

"<u>U.S. agriculture faces a critical shortage of workers</u> every year, as citizens are unwilling to engage in these physical demanding activities and guestworker programs are unable to respond to the marketplace."

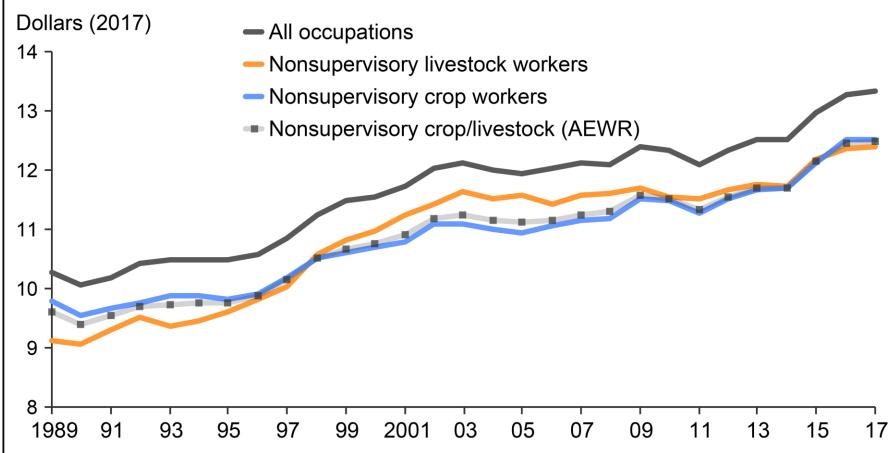
American Farm Bureau Federation

"The U.S. pork industry is suffering from a <u>serious</u> <u>labor shortage</u>, negatively impacting farms and processing plants."

National Pork Producers Council



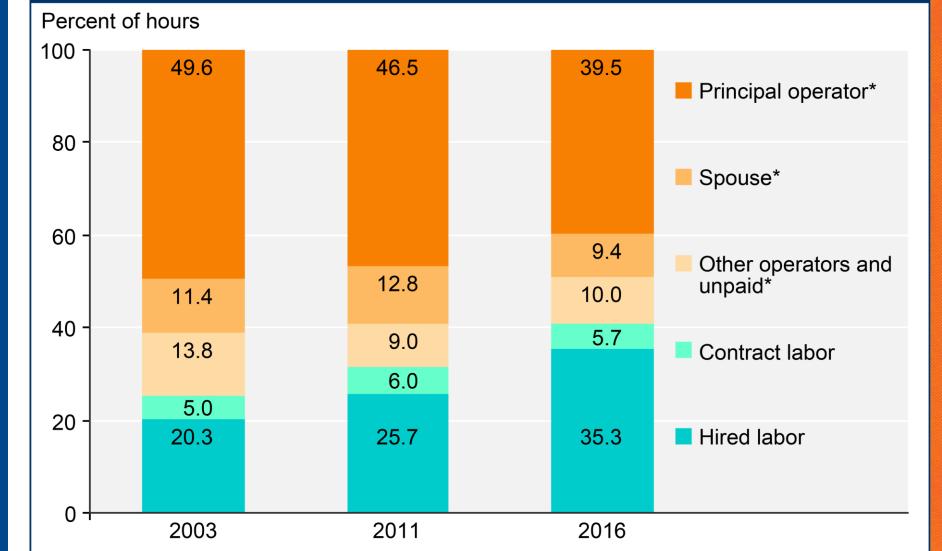
Real hourly wages for hired farmworkers, all agricultural workers, and AEWR, 1989-2017



Note: Excludes those hired by labor contractors; includes Hawaii, excludes Alaska. Inflation adjustment uses the CPI-U-RS. AEWR is the Adverse Effect Wage Rate; regional estimates of the AEWR are used in the calculation of required minimum wages for H-2A temporary agricultural workers.

Source: USDA, Economic Research Service using data from USDA, National Agricultural Statistics Service, Farm Labor Survey. Annual averages for livestock workers were calculated by weighting reported quarterly wages by quarterly employment estimates. Nonfarm wages from Bureau of Labor Statistics, Current Employment Statistics.

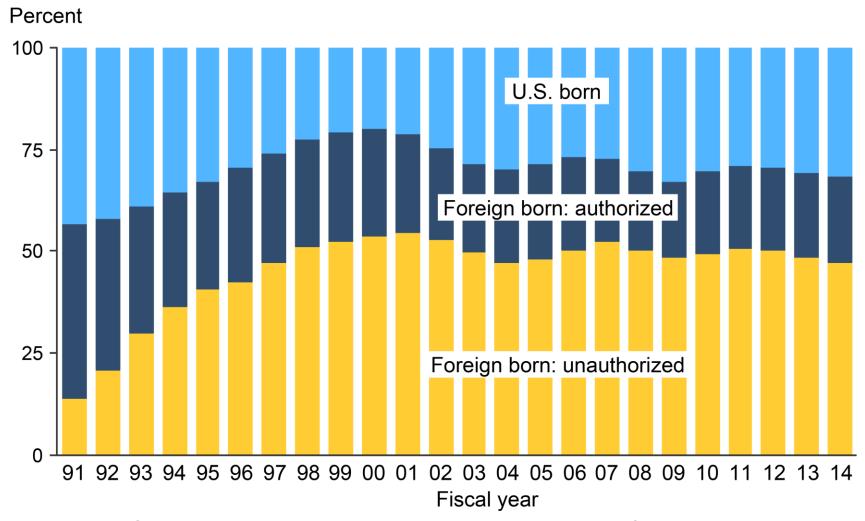
Paid and unpaid agricultural work by type of worker, 2003-16



*Includes paid and unpaid labor.

Source: USDA, Economic Research Service and National Agricultural Statistics Service, Agricultural Resource Management Surveys, selected years.

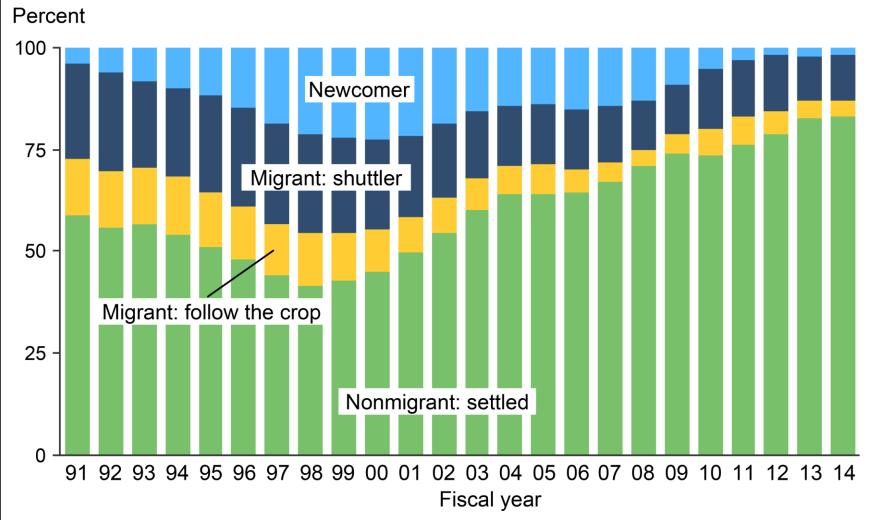
Legal status of hired crop farmworkers, fiscal 1991-2014



Note: Values for each year are 3-year moving averages to smooth fluctuations; e.g., data reported for fiscal 2014 are the average of fiscal 2012-14. U.S. born includes those born in Puerto Rico.

Source: USDA, Economic Research Service using U.S. Department of Labor, National Agricultural Workers Survey.

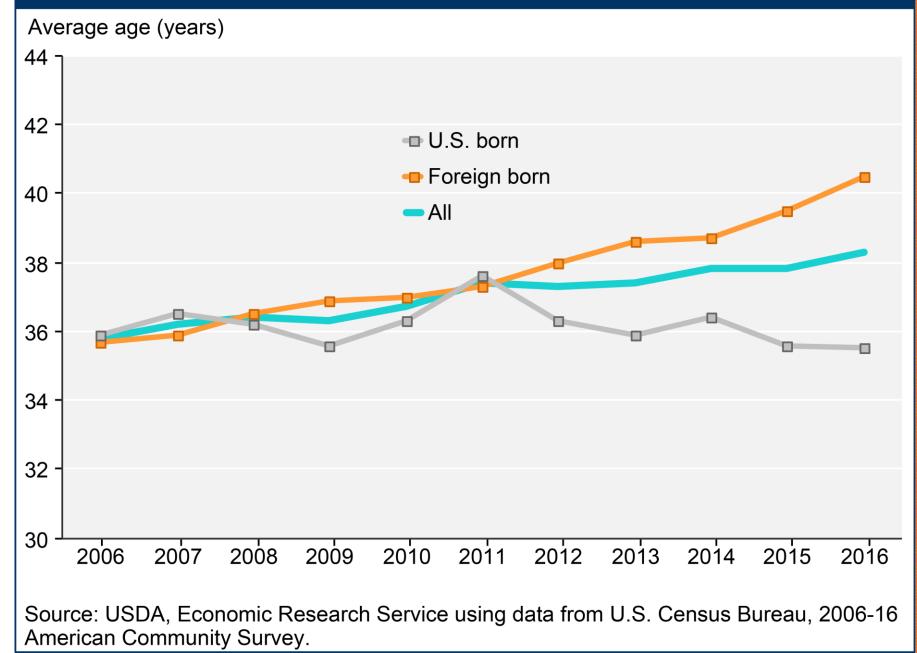
Migration patterns of hired crop farmworkers, fiscal 1991-2014



Note: Values for each year are 3-year moving averages to smooth fluctuations; e.g., data reported for fiscal 2014 are the average of fiscal 2012-14. U.S. born includes those born in Puerto Rico.

Source: USDA, Economic Research Service using U.S. Department of Labor, National Agricultural Workers Survey.

Average age of farm laborers, graders, and sorters, by place of birth, 2006-16



Changing Labor Landscape

How are agricultural producers adapting to these worker shortages?



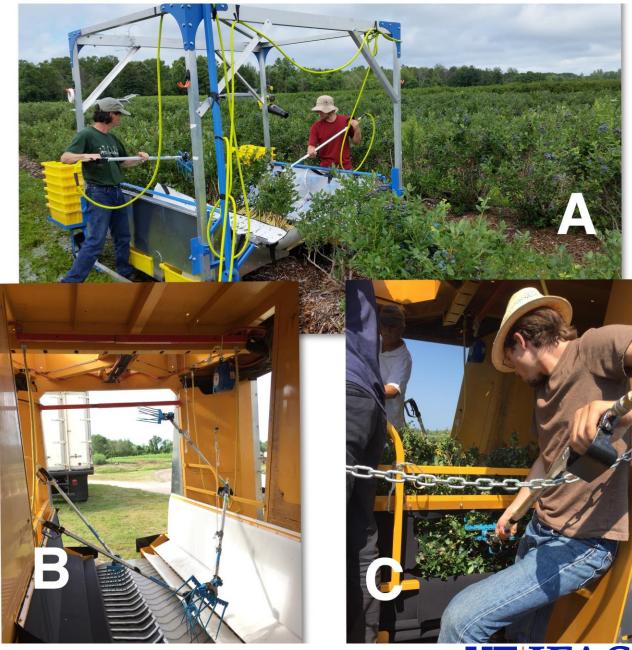


Technology



Harvest Croo Robotics





VSC News 2018



What is H-2A?

- Temporary, legal, agricultural "guest" workers from outside the US
- Can only fill positions that employers are not able to fill with legal, domestic workers
- Considerable bureaucracy and costs



Why H-2A?

- Make up for worker "shortage"
- Legal
- Reliable
- Productive



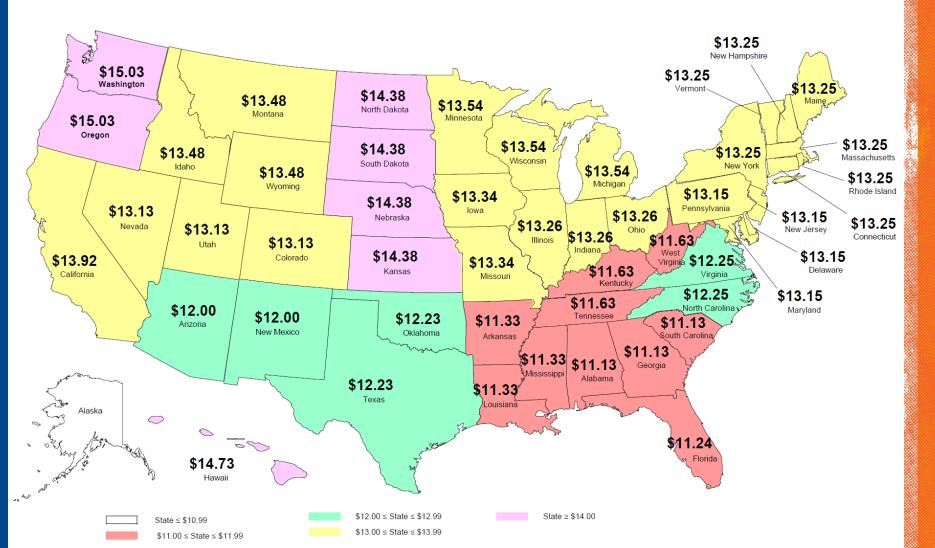
H-2A vs Domestic

| Description | H-2A Worker | Domestic Worker | | |
|--|------------------------------|--------------------|--|--|
| Employment status | contract | "at-will" | | |
| Minimum average hourly earnings (as of Jan 1, 2017) | \$11.12 | \$8.10 | | |
| Guaranteed hours | 75% (total "offered" hrs) | None | | |
| In-season transportation | Free – housing | Free – pick up pt | | |
| Insurance, WC (mandatory) & ACA (choice) | Yes | Yes | | |
| Employer Social Security contribution | No | Yes | | |



H-2A Wage Rate

2019 Adverse Effect Wage Rates



Program Growth



| Year | Av. # of Hired Farm Workers ¹ | # of H-2A Positions Certified ² | # of H-2A Visas Issued ³ | % Farm Work Positions Filled by H-2A | | |
|------|---|--|---|---|--|--|
| 1997 | 879,000 | | 16,011 | 2% | | |
| 1998 | 879,500 | | 22,676 | 3% | | |
| 1999 | 923,250 | | 28,568 | 3% | | |
| 2000 | 887,750 | | 30,201 | 3% | | |
| 2001 | 873,250 | | 31,523 | 4% | | |
| 2002 | 884,500 | | 31,538 | 4% | | |
| 2003 | 836,000 | | 29,882 | 4% | | |
| 2004 | 824,750 | | 31,774 | 4% | | |
| 2005 | 777,750 | | 31,892 | 4% | | |
| 2006 | 751,250 | 59,110 | 37,149 | 5% | | |
| 2007 | 789,667 | 76,814 | 46,432 | 6% | | |
| 2008 | 730,750 | 82,099 | 64,404 | 9% | | |
| 2009 | 739,250 | 86,014 | 60,112 | 8% | | |
| 2010 | 762,500 | 79,011 | 55,921 | 7% | | |
| 2011 | 754,667 | 77,246 | 55,384 | 7% | | |
| 2012 | 775,250 | 85,248 | 65,345 | 8% | | |
| 2013 | 777,250 | 98,821 | 74,192 | 10% | | |
| 2014 | 712,500 | 116,689 | 89,274 | 13% | | |
| 2015 | 737,250 | 139,832 | 108,144 | 15% | | |
| 2016 | 730,750 | 165,741 | 134,368 | 18% | | |
| 2017 | 731,250 | 200,049 | 161,583 | 22% | | |

Table 1-1. Number of Hired Farm Workers Employed in U.S. Agriculture

1. Source USDA NASS Farm Labor: average calculated from quarterly employment estimates

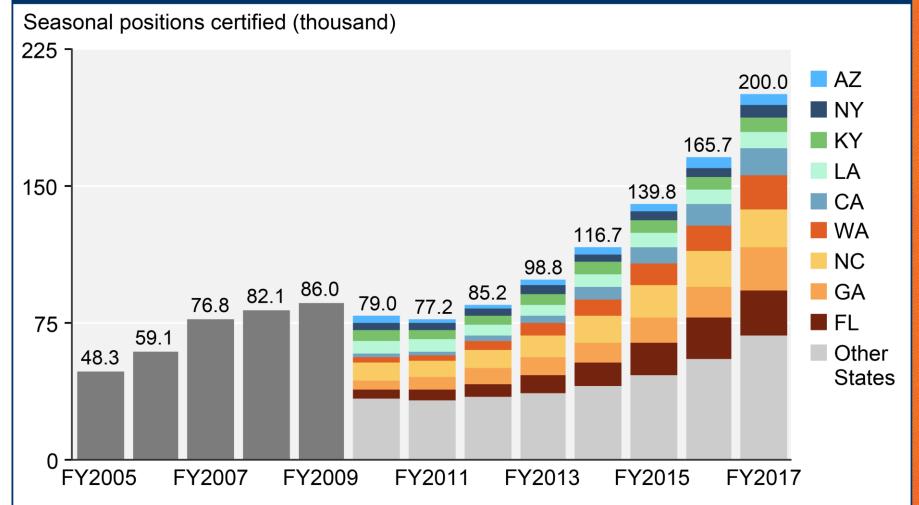
2. Source U.S. DOL H-2A Disclosure Data: total number of H-2A positions for the calendar year

3. Source U.S. Department of State Non-Immigrant Visa Statistics

2018 Certified H-2A Positions = 262,736* UNIVERSITY of FLORIDA

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H-2A positions certified by State, fiscal 2005-17



Note: State-level data are not available in public documents for all States in all years. The States included in the chart had more than 2,500 H-2A positions certified in 2010; Arkansas met this threshold, but lacked data for 2015-17. Dark grey bars represent aggregates where individual State-level data are not identified (fiscal 2005-09). Source: USDA, Economic Research Service using data from U.S. Department of Labor, Office of Foreign Labor Certification (OFLC).

H-2A Occupations by State

Table 2. Occupations of Certified Guest Workers

| | National | | FL | | N | NC | | WA | | GA | | CA | |
|--------------------|----------|--------|--------|--------|--------|--------|--------|--------|--------|--------|-------|-------|--|
| Type of Work | 2016 | 2017 | 2016 | 2017 | 2016 | 2017 | 2016 | 2017 | 2016 | 2017 | 2016 | 2017 | |
| Fruits & Nuts | 58,064 | 79,963 | 20,583 | 18,973 | 1,594 | 6,125 | 13,886 | 24,320 | 3,489 | 6,859 | 5,272 | 8,264 | |
| Vegetables | 51,431 | 59,097 | 7,104 | 9,625 | 9,969 | 7,279 | 860 | 751 | 10,468 | 12,224 | 6,570 | 8,039 | |
| Grains & Row Crops | 41,748 | 44,845 | 2,965 | 5,372 | 15,869 | 12,729 | 355 | 663 | 664 | 622 | 59 | 16 | |
| Other ^a | 28,856 | 30,418 | 2,037 | 5,414 | 2,063 | 5,167 | 7,542 | 2,632 | 269 | 586 | 224 | 367 | |
| Meat & Dairy | 9,827 | 10,314 | 8 | 13 | 0 | 1 | 33 | 25 | 4 | 0 | 421 | 426 | |

Notes: These data are from the U.S. Department of Labor (2018).

^a Workers under the category "Other" perform a variety of farm activities ranging from general farm, nursery, greenhouse, Christmas trees, agricultural equipment operators, ..., grass turf work.

Source: Luckstead and Devadoss, 2019



Labor Summary

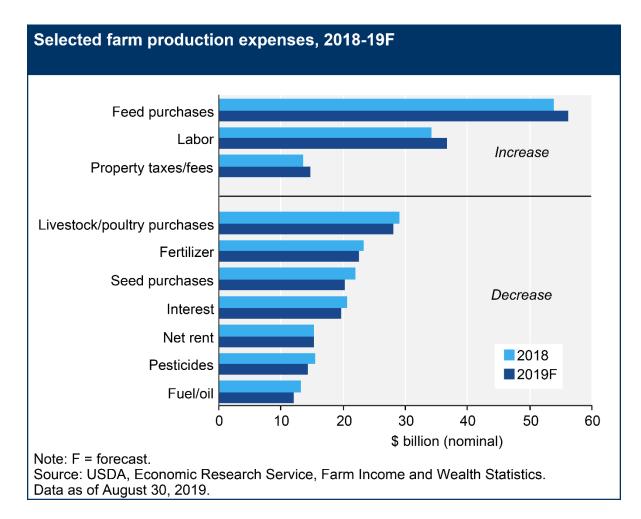
- Agricultural workers less available and more expensive
- Producers turning to the <u>H-2A program</u>
- Outlook depends on macroeconomic conditions and political action



Other Production Trends

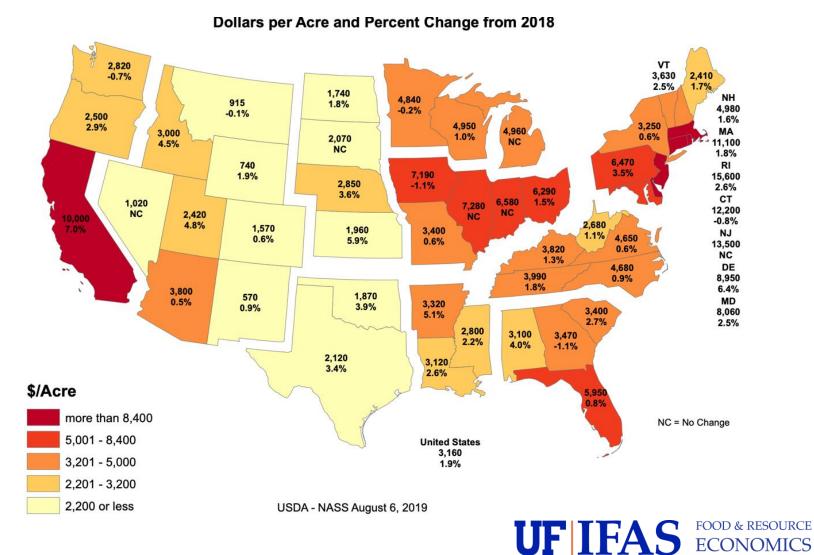


Production Expenses



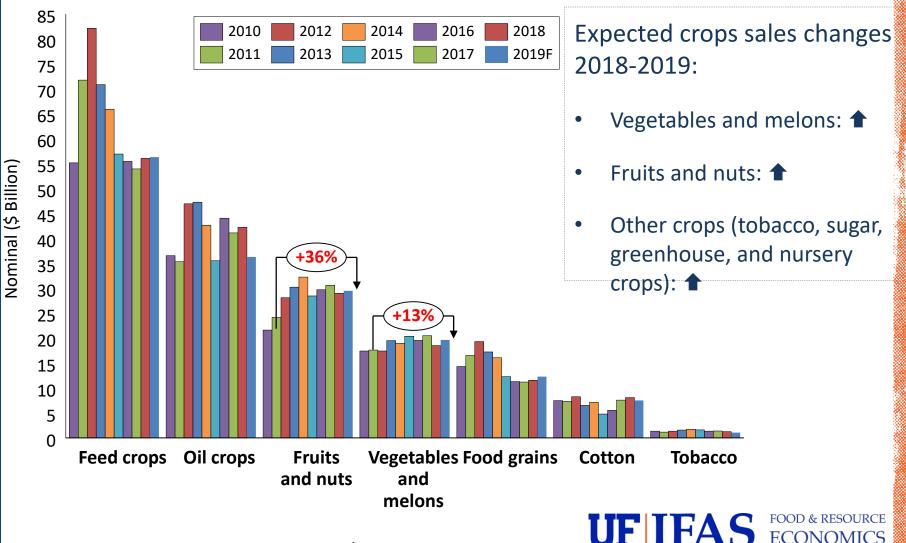
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Real Estate Values



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Production Values



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Sources: Dr. Elizabeth Canales / USDA-ERS

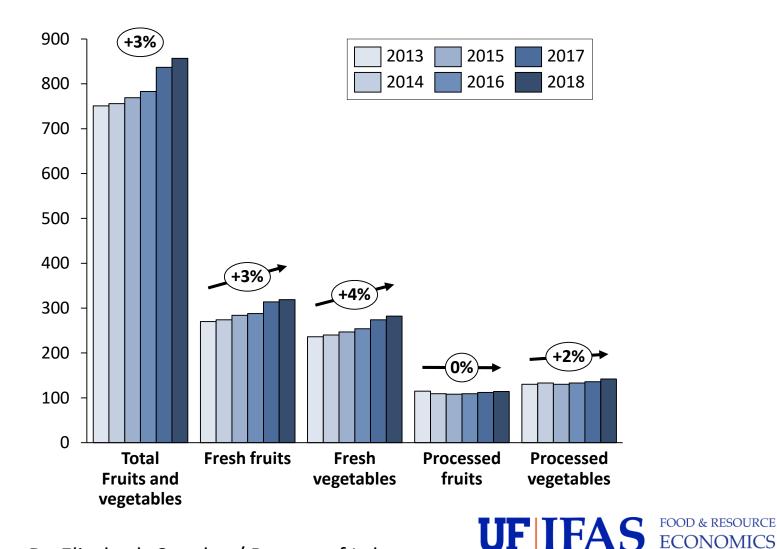
Specialty Crop Production

USDA forecasts over the next 10 years:

- 2.7% (annual) increase in value of production per year
 - Mostly due to higher prices
- 0.5% (annual) increase in production
 - Citrus production in decline
 - Tree nut production increasing



Fruit and Vegetable Demand



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Sources: Dr. Elizabeth Canales / Bureau of Labor

Other Considerations

- Growth of hemp and related products
 - Potential oversupply?

– Legal issues

- Trade war and government assistance
 - Policy affects planting and harvesting decisions
 - Price variation
 - Supply chain management



Summary

- Expansion in fruit and vegetable market
 - Especially in fresh market
 - Particularly relevant to Florida
- Increasing labor and feed expenses
- Real estate values steady, with regional variation



Questions?



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